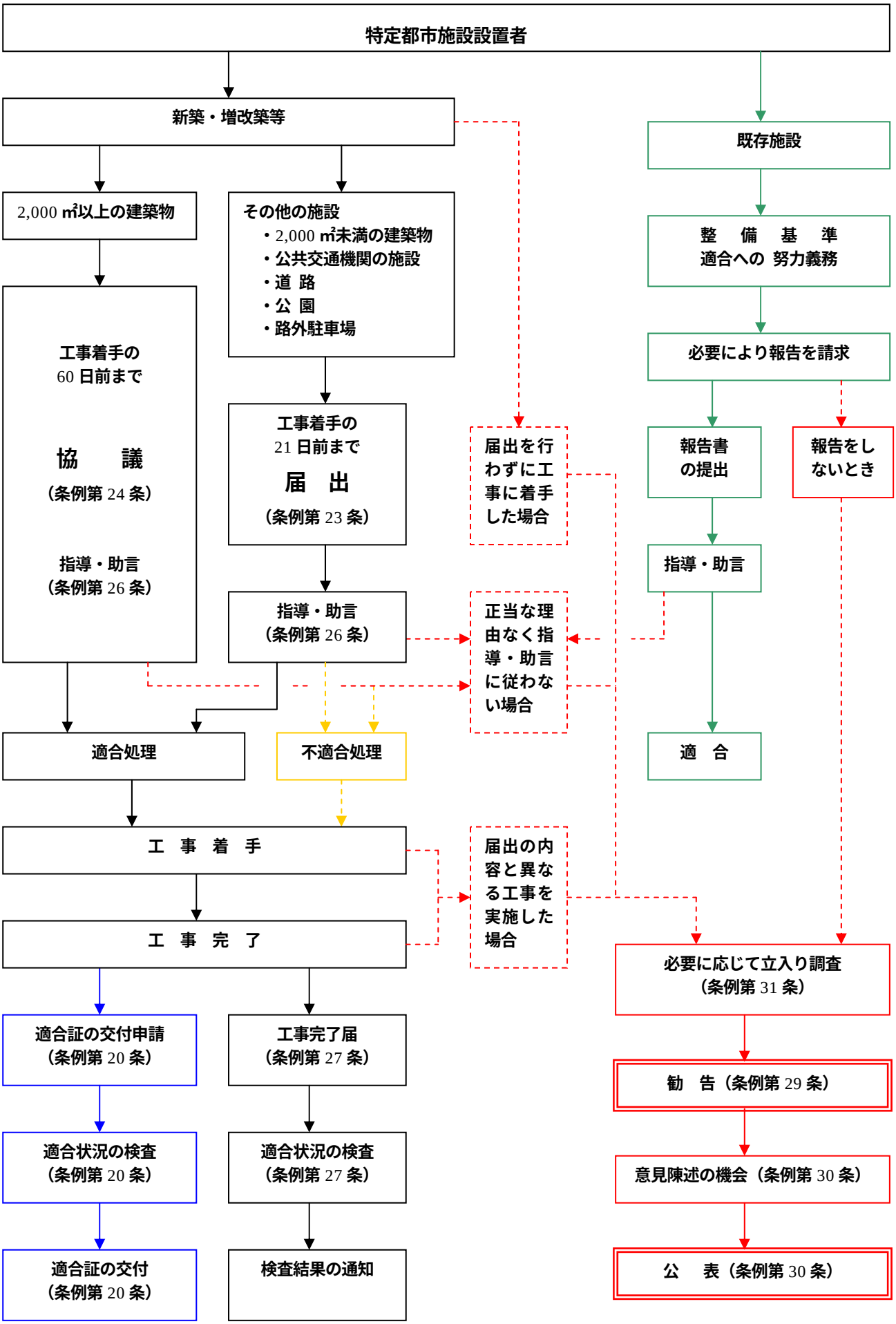人にやさしいまちづくり条例　特定都市施設の整備と手続き